

## SANCTIONS AND THE SANCTION SYSTEM

### Sanctions

Any authorized WIC vendor found to be in violation of federal regulations or Georgia WIC policy will be assessed a sanction consistent with the severity and nature of the violation. Vendor violations means any intentional or unintentional action of a vendor's paid or unpaid owners, officers, managers, agents or employees, with or without the knowledge of management, that violates the WIC Vendor Agreement or federal or state statutes, regulations, policies or procedures governing the Program.

There are seven (7) categories of sanctions: three (3) categories of state agency sanctions and four (4) categories of federal mandatory sanctions. State agency sanctions are established by Georgia WIC program representatives and have been approved by the United States Department of Agriculture (USDA) prior to implementation. State agency sanctions include disqualification, and civil money penalties assessed in lieu of disqualification in the event of inadequate participant access. Federal mandatory sanctions are established by the USDA. Both state agency and federal mandatory sanctions must be enforced when violations occur.

Violations are categorized by the nature and severity of the violation. Each category has a prescribed period of disqualification. Sanctions shall be assessed as follows:

1. In the event of multiple violations, the highest sanction assessed to a vendor shall determine the period of disqualification.
2. All State agency violations assessed are retained in the vendor's file for a period of one (1) year and will roll off at the end of that period.
3. If both mandatory and state agency sanctions result from a single investigation, and the disqualification for a mandatory sanction is not upheld during the administrative review process, then Georgia WIC may impose the state agency sanction.

Georgia WIC will notify a vendor in writing when an investigation reveals an initial incidence of a program violation for which a pattern of incidences must be established to impose a sanction before another violation is documented, unless Georgia WIC determines that notifying the vendor would compromise an investigation.

### Disqualification

A vendor will be disqualified from Georgia WIC for committing certain program violations. The actual disqualification period is determined using the same criteria for every vendor.

1. Georgia WIC will not accept voluntary withdrawal as an alternative to disqualification.
2. A vendor that has been disqualified from SNAP will be disqualified from WIC for the same period of time. If a vendor has been assessed a CMP in lieu of disqualification for a SNAP violation, the vendor agreement will be terminated for the initially issued SNAP disqualification period.

3. Disqualification from the WIC Program may also result in a civil money penalty or disqualification from SNAP. Such disqualification may not be subject to administrative or judicial review under SNAP.
4. If a vendor is disqualified or assessed a civil money penalty (CMP) for a federal mandatory sanction from the WIC Program in another state (see federal mandatory sanctions), the vendor will be disqualified from the Georgia WIC Program for the same period of time.
5. A vendor may be assessed (CMP) in lieu of disqualification, if the disqualification will result in inadequate participant access. Upon assessment of a CMP, the disqualification period will be waived. Subsequent visits may be conducted during a waived disqualification period. If violations occur during a subsequent visit, the vendor will be disqualified for a period equal to the period that the CMP was assessed, or a second CMP may be imposed.

### **Effective Date of Adverse Actions**

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Denials of vendor authorization and permanent disqualifications are effective on the **date of receipt** of the notice of the adverse action, at which time the vendor stamp will be discontinued. All other adverse actions against a vendor are effective fifteen days after the **date of the notice** of the adverse action. For those adverse actions resulting in disqualification (other than denials of vendor authorization and permanent disqualifications), processing of eWIC transactions shall be discontinued fifteen days after the date of the notice of the adverse action. Any eWIC transactions submitted for payment after fifteen days of the date of the notice of the adverse action will not be paid. All adverse actions shall remain in effect during the administrative review process.

## The Sanction System

Below is a description of the Georgia WIC sanction system and how it works. For those violations that require a pattern, a pattern is established when the same violation occurs at least twice.

### State Agency Sanctions

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If a violation occurs in Category I, the vendor will receive written warning for the first offense. If the **same** violation occurs a second time within twelve (12) months from the date of this first offense warning notification, the vendor will receive another warning for the second offense. If the **same** violation occurs a third time within twelve (12) months from the date of this first offense warning notification, the vendor will be disqualified for the time period specified for that category (six months).

If a violation occurs in Category II, the vendor will receive written warning for the first offense. If the **same** violation occurs a second time within twelve (12) months from the date of this first offense warning notification, the vendor will receive another warning for the second offense. If the **same** violation occurs a third time within twelve (12) months from the date of this first offense warning notification, the vendor will be disqualified for the time period specified for that category (eight months).

If a violation occurs in Category III, the vendor will receive written warning for the first offense. If the **same** violation occurs again within twelve (12) months from the date of this first offense warning notification, the vendor will be disqualified for the time period specified for that category (ten months).

If a vendor receives a warning letter and desires further explanation, the vendor may call Georgia WIC and speak with the Vendor Relations Unit Manager or submit a written request for further explanation to Georgia WIC.

#### State Agency Sanctions Category I - Disqualification for six months on third violation

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1. Stocking or selling WIC approved milk, eggs, infant formula, and any potentially hazardous foods (*meaning foods with time and/or temperature controls for the safety of the product*) that are labeled "Keep Refrigerated" to WIC participants that are *beyond* the expiration, use by or last sale date imprinted on the product packaging by the product's manufacturer or packager. Note: All observed concerns with sanitation and food safety will be immediately reported to the Georgia Department of Agriculture.
2. Failure to allow in-store or manufacturers' promotional or free item with a WIC purchase.
3. Failure to submit or return requested documentation, other than food instruments or inventory records, food sales, tax information, or documentation for annual training, by the stated deadline.
4. Failure to stock the required inventory of contract formula.

5. Failure to stock the required inventory of any WIC food items other than contract formula.
6. Claiming reimbursement for a food item for which there has been no submitted shelf price.

#### State Agency Sanctions Category II - Disqualification for eight months on third violation

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1. Allowing the purchase of WIC foods in unauthorized container sizes.
2. Requiring WIC participants to show any identification other than the WIC identification card when transacting eWIC.
3. Use of a non-approved label by a bread manufacturer in the vendor's store.
4. Prices not marked on or near WIC foods with the exception of Infant Formula or Fruits or Vegetables.

#### State Agency Sanctions Category III - Disqualification for ten months on second violation

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1. Failure to transact the sale of WIC or eWIC purchases.
2. Refusing to accept and transact valid WIC benefits from a participant.
3. Allowing the substitution of one WIC approved food item for another WIC approved food item that is not identified as a prescribed food benefit for the WIC participant.
4. Failure to repay charges within thirty (30) days.
5. Breach of confidentiality (i.e. contacting a WIC participant for any reason regarding a WIC transaction, requiring signature on a separate document, disclosing a WIC participant in a public setting).
6. Requiring participant to pay cash to redeem WIC food instruments, except that a participant may utilize personal payments for amounts over the maximum amount of a cash-value benefit.
7. Allowing the purchase of any formula other than what is specified as an approved formula for the WIC participant.
8. Failing to provide a WIC participant with the same courtesies as other customers.
9. For any WIC infant formula required to be stocked, failing to list, mark, or label the price on or near the location where the formula would be stocked (regardless of whether the formula is actually in stock).
10. Allowing WIC food items, fruits, or vegetables to exceed the quantity specified for the WIC participant (except for manufacturers' or in-store promotional or free items that are offered to all customers).

11. Failure to allow the purchase of any WIC food items, fruits, or vegetables.
12. Issuing a “rain check”/IOU for WIC approved foods.
13. Charging sales taxes on a WIC transaction, except that a vendor may collect sales taxes on amounts that exceed the value of a cash-value benefit.
14. Failure to provide WIC participants with a receipt.
15. Tampering with the manufacturer dates on any food item.
16. Giving change back on an eWIC transaction or accepting the return of foods purchased with eWIC cards for cash, credit or non-food items.

## **Federal Mandatory Sanctions**

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If a vendor previously has been assessed a Mandatory Sanction for any of the violations carrying one, three or six-year disqualifications, and receives another sanction for any of these violations, then the second sanction will be doubled. If a civil money penalty is imposed in lieu of disqualification, then the amount of that penalty will be doubled up to the maximum limits per violation.

If a vendor previously has been assessed two or more sanctions for any of the violations carrying one, three- or six-year disqualifications, and receives another sanction for any of these violations, then the third sanction and all subsequent sanctions will be doubled. Civil money penalties shall not be imposed in lieu of disqualification for third or subsequent sanctions.

### **Federal Mandatory Sanctions Category IV - Disqualification for one year**

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1. A pattern of providing unauthorized food items in exchange for food instruments or cash value benefits, including charging for supplemental foods provided in excess of those contained in the participants eWIC balance.
2. A pattern of an above-50-percent vendor providing prohibited incentive items to customers.

### **Federal Mandatory Sanctions Category V - Disqualification for three years**

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1. A pattern of receiving, transacting, or redeeming food instruments, eWIC cards or cash-value benefits outside of authorized channels, such as at locations different from the authorized location listed on the Vendor Agreement, or the use of an unauthorized vendor or an unauthorized person. This includes but is not limited to delivering WIC food items to WIC participants, collecting WIC

food instruments or eWIC cards prior to completing the WIC transaction or collecting the WIC food instruments prior to the “first date of use” on the food instrument.

2. A pattern of providing credit or non-food items (other than alcohol, alcoholic beverages, tobacco products, cash, firearms, ammunition, explosives or controlled substances) in exchange for WIC food instruments or cash-value benefits or eWIC cards.
3. A pattern of vendor overcharges.
4. A pattern of charging for supplemental food not received by the participant. This includes but is not limited to vendor representatives receiving WIC foods not received by the participants. The WIC participant does not have the authority to give WIC foods to vendor or its representatives and neither does the vendor or its representatives have the authority to accept such WIC food items.
5. A pattern of claiming reimbursement for the sale of an amount of a specific supplemental food item which exceeds the store’s documented inventory of that supplemental food item for a specific period of time.
6. One incidence of providing alcohol or alcoholic beverages or tobacco products in exchange for WIC food instruments or cash-value benefits or eWIC cards.

#### Federal Mandatory Sanctions Category VI - Disqualification for six years

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1. One incidence of buying or selling WIC food instruments or cash value benefits or eWIC cards for cash (trafficking).
2. One incidence of selling firearms, ammunition, explosives, or controlled substances, in exchange for food instruments or cash-value benefits or eWIC cards.

#### Federal Mandatory Sanctions Category VII - Permanent disqualification

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1. Conviction for trafficking in food instruments or cash-value benefits or eWIC cards.
2. Conviction for selling firearms, ammunition, explosives, or controlled substances in exchange for food instruments or cash value benefits or eWIC cards.

## **Additional Notes on Violations**

Vendors who commit fraud or abuse in the program are subject to criminal prosecution. Those who have willfully misapplied, stolen or fraudulently obtained program funds will be subject to a fine of not more than \$25,000.00 or imprisonment for not more than five years, or both, if the value of the funds is \$100.00 or more. If the value is less than \$100.00, the penalties are fines of not more than \$1,000.00 or imprisonment for not more than one year, or both. Georgia WIC will refer all criminal activity including theft and fraud to law enforcement.

When Georgia WIC determines that a vendor has committed a vendor violation that affects payment to the vendor, Georgia WIC will delay payment and establish a claim. In addition to delaying payment and asserting a claim, Georgia WIC may sanction the vendor for vendor overcharges or other errors in accordance with the sanction schedule. Payment of food instruments submitted through the banking system by the vendor will be suspended as of the date of the notice of adverse action pending review by Georgia WIC. The vendor will be instructed to submit all outstanding food instruments or eWIC transactions to Georgia WIC for review and payment consideration.

## **Civil Monetary Penalties (CMP)**

Prior to disqualifying a vendor for any mandatory (federal) or state agency violation, Georgia WIC must determine if disqualification of the vendor will result in inadequate participant access (see “Exception to WIC Limiting and Selection Criteria”). Only when Georgia WIC determines and documents that disqualification of the vendor, who has committed the violation, would result in inadequate participant access, a civil money penalty (CMP) must be imposed in lieu of disqualification. CMPs will only be assessed for both state and mandatory sanctions in the event of inadequate participant access, as determined by Georgia WIC. The CMP shall not exceed \$15,306.00 per violation, or \$62,767.00 for multiple violations occurring during a single investigation for State Agency sanctions (see below CMP Methodology for State Agency Sanctions). The mandatory or Federal CMP shall not exceed the amount stated per each category violation, or the maximum category amount for multiple violations occurring during a single investigation (see chart below, “Civil Money Penalties for Federal Sanctions (Categories IV – VII)”).

CMPs must be paid within thirty (30) days of the notice of approval. Installments may be considered up to a maximum of six (6) months. If a vendor does not pay, partially pays, or fails to pay a CMP assessed in lieu of disqualification on time, the Georgia WIC Program will disqualify the vendor for the length of the disqualification corresponding to the violation for which the CMP was assessed. A CMP does not relieve a vendor of the financial liability for timely payment of claims assessed for vendor violations or errors. Assessed claims must be paid in addition to the CMP.

## **CMP Methodology for State Agency Sanctions**

A vendor may be assessed a CMP in lieu of disqualification if the disqualification will result in inadequate participant access. Upon assessment of a CMP, the disqualification period will be waived. Subsequent visits may be conducted during a waived disqualification period. If violations occur during a subsequent visit, a vendor will be assessed a warning for those violations and may be issued another CMP in lieu of disqualification if the requisite pattern of violations is met. Only two (2) CMPs may be assessed against

a vendor. A vendor will be disqualified from the Georgia WIC Program for third and subsequent sanctions.

CMPs will be assessed in lieu of disqualification for State Agency sanctions based on the chart below.

Civil Money Penalty Formula for State Agency Sanctions Based on Six Month WIC Redemption		
Category	For \$0 to \$11,000 in Redemptions (CMP Base Rate)	For Redemption Amount Above \$15,306 (CMP = Base Rate + % of Total Redemption over \$15,306)
Category I	\$500	\$500 + 1% of redemption over \$15,306
Category II	\$1,000	\$1,000 + 2% of redemption over \$15,306
Category III	\$1,500	\$1,500 + 3% of redemption over \$15,306

For State agency Sanctions, the first CMP will be reduced by fifty (50) percent if the vendor presents documented proof that they had an effective training program in place. At a minimum, the training content must be centered around cashier operations which have a direct impact on the quality of adhering to WIC policies and procedures as an authorized WIC vendor. The vendor is responsible for informing and training all of its cashiers and other staff on the most current WIC policies and procedures, at all times.

The submitted training documentation must show proof of the following:

- An outline of training content covered
- The name of the store personnel administering the training
- The signature, date of signature by the trainer next to a statement attesting to having administered the content as outlined
- A list of the names of the personnel trained
- A signature of personnel in attendance next to their listed name
- The date and location of the training

**Note:** this training must be held during the fiscal year and before the disqualification notification.

CMPs cannot exceed \$15,306.00 per violation or \$62,767.00 per investigation. If more than one (1) violation is detected during a compliance investigation, a CMP must be imposed for each violation (up to the \$15,306.00/\$62,767.00 limits). Only two (2) CMPs can be assessed against a vendor. CMPs cannot be imposed in lieu of disqualification for third and subsequent sanctions in these categories.

### Civil Money Penalty Methodology for Federal Mandatory Sanctions

For each violation subject to a mandatory sanction, the following formula will be used to calculate the amount of the CMP imposed in lieu of disqualification.

1. Determine the vendor's average monthly redemptions for at least the six (6) months ending immediately preceding the month during which the notice of the adverse action is dated.
2. Multiply the average monthly redemptions figure by ten (10) percent.
3. Multiply the amount from step 2 above by the number of months for which the store would have been disqualified. This is the amount of the civil money penalty, provided that the civil money penalty shall not exceed the category amount per each violation. The total amount of the CMP



assessed for violations that occur during a single investigation may not exceed the maximum category amount for violations occurring during a single investigation.

<b>Civil Money Penalties for Federal Sanctions (Categories IV – VII)</b>		
<b>Category</b>	<b>Amount For Each Violation</b>	<b>Maximum Amount for Violations Occurring During a Single Investigation</b>
Category IV	\$15,041 for each violation	Maximum penalty for violations occurring during a single investigation is \$60,161
Category V	\$15,041 for each violation	Maximum penalty for violations occurring during a single investigation is \$60,161
Category VI	\$15,041 for each violation	Maximum penalty for violations occurring during a single investigation is \$60,161
Category VII Civil penalty for a vendor convicted of trafficking in food instruments	\$18,171 for each violation	Maximum penalty for violations occurring during a single investigation is \$72,686
Category VII Civil penalty for a vendor convicted of selling firearms, ammunition, explosive, or controlled substances in exchange for food instruments	\$17,725 for each violation	Maximum penalty for violations occurring during a single investigation is \$72,686

For a violation that warrants permanent disqualification (Category VII), see the chart above for CMP amounts that are specific to the conviction.

If a vendor who received a Category IV, V or VI sanction receives a second sanction in any of these categories, the second sanction must be doubled. However, CMPs can only be doubled up to the limits stated in the chart above. CMPs cannot be imposed in lieu of disqualification for third and subsequent sanctions in these categories.